

# Risk-based Framework for Developing an Integrity Management Strategy for Legacy Wells

Yakubu Wagaja, Prince Innocent, Dr Ruissein Mahon

# A Mature Basin at a Crossroad

**7,800+**

Wells drilled  
on the UKCS to  
date

Delivered 47.7 bn boe 2024 end

**£44 bn**

Forecast  
cost of fully  
decommissioning

£3 bn up from 2021 prices

**500+**

P&A wells backlog

Excess of 1,000 wells  
due for P&A (2026 to 2030)

- A record **£2.4 billion** on decommissioning in **2024**; yet deeply behind on well P&A targets
- Regulator has opened formal investigations and is considering fines of up to **£1 million** per operator for non-compliance
- A risk-based integrity strategy is no longer optional – it is a regulatory imperative

# What Makes UKCS Legacy Wells Uniquely Risky

## Pre-modern Well Integrity Standards

Wells drilled before **API RP 90 / NORSOK D-010** became standard practice – sustained casing pressure found in **11 to 12%** of offshore wells in the Gulf of Mexico (Al-Shehri, 2019); similar legacy conditions apply to early UKCS fields drilled from the 1970s onward

## Incomplete & Inaccessible Records

Decades of operator changes, mergers, and asset transfers mean many UKCS wells have fragmented construction, completion, and abandonment records - a key driver of data uncertainty in the DCI component of this framework

## Cement & Casing Degradation

Degradation driven by CO<sub>2</sub> exposure, pressure changes, and brine corrosion – creates micro-annuli and pathways that compromise long-term zonal isolation and structural integrity

## Harsh North Sea Subsurface Conditions

HPHT reservoirs in the CNS and WoS; cyclic tidal and wave-induced loading on subsea wellheads; corrosive seawater ingress – all compound long-term integrity risk

# New Demands on UKCS Legacy Wells

UKCS legacy wells sit directly inside a basin now targeted for UK low-carbon infrastructure:

## Carbon Capture & Storage (CCS)

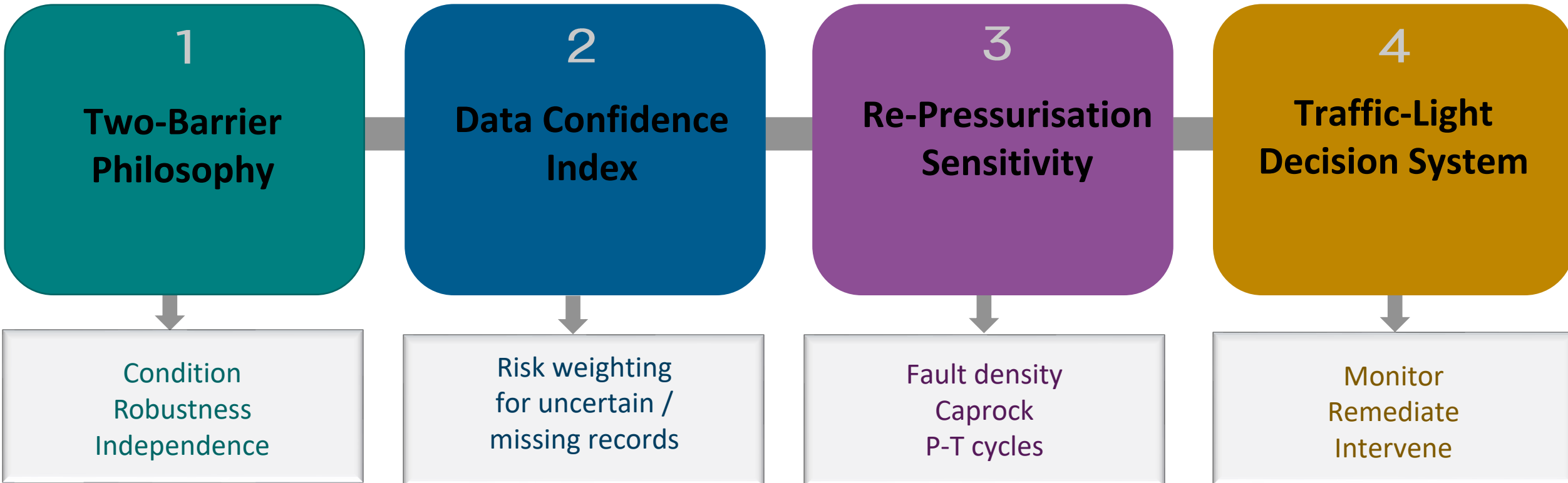
- 21 NSTA carbon storage licences awarded in 2023 across **~12,000 km<sup>2</sup>** - area equivalent to Yorkshire
- UK government committed **£21.7bn** to CCS; HyNet (Liverpool Bay) targets **4.5 Mt CO<sub>2</sub>/yr** rising to **10 Mt** by **2030**
- Acorn Project (NE Scotland) repurposes existing North Sea gas field infrastructure for CO<sub>2</sub> storage
- NZTC/DNV CCS Wells Tech Roadmap (2025): legacy well remediation is one of 4 key focus areas across 60+ technologies

## Underground Hydrogen Storage (UHS)

- UKCS has a total potential hydrogen storage capacity of 3,454 TWh across 96 fields (Peacock et al., 2022)
- H<sub>2</sub> diffuses far faster than CH<sub>4</sub> through micro-annuli – existing cement sheaths face unprecedented pressure cycles
- Aquaterra Energy: new RAF technology targets **80%** cost reduction and **50%** time saving for legacy well re-abandonment
- Northern Endurance Partnership selected RAF for UK's first approved offshore CCS project (2025)

# Risk-based Framework Overview

Four integrated components feed a decision-support traffic-light system for UKCS legacy well management:



↕ Framework aligns with NSTA Well Decommissioning Strategy, NORSOK D-010, and the UK's North Sea Transition Deal Net Zero commitments

# C1: Evaluation Criteria for UKCS Wells

## CONDITION

Physical state of casing, cement sheath, and wellhead — assessed from WONS records, cement bond logs, and ultrasonic logging data. North Sea wells with shut-in status: 795 as of 2023, an all-time high of 31% of active well stock

## INDEPENDENCE

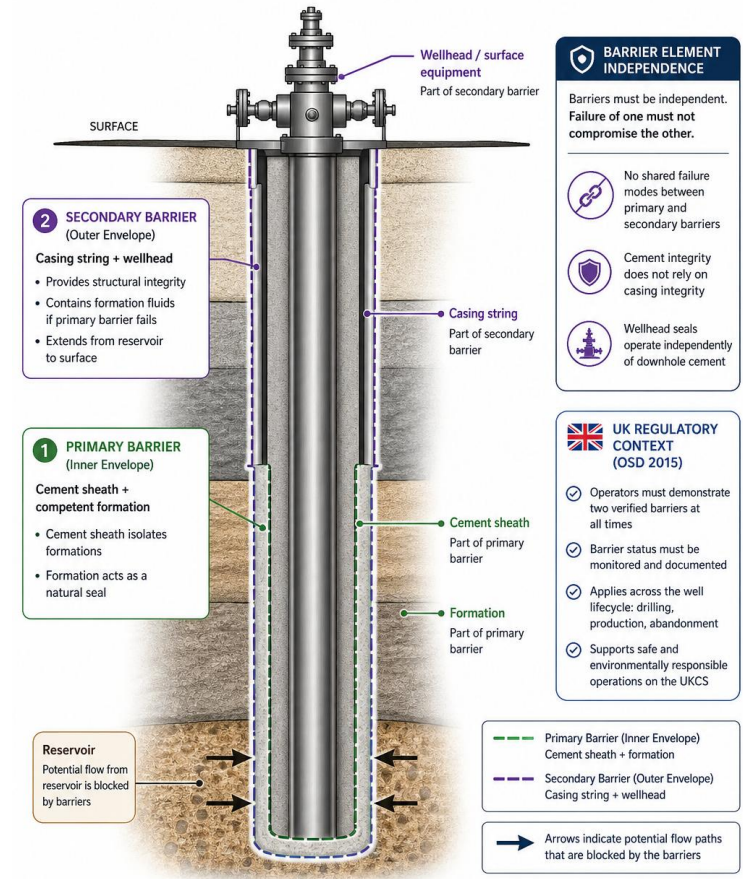
Are the primary barrier (cement sheath) and secondary barrier (casing/tubing) genuinely independent? North Sea super-emitter offshore wells highlight cases where both barriers have degraded simultaneously (Pullen et al., 2025)

## ROBUSTNESS

Ability to withstand CCS/UHS re-pressurisation cycles – NZTC/DNV CCS Wells Roadmap (2025) flags pressure cycling and extreme temperature fluctuation as primary technical challenges for UKCS storage wells

### WELL BARRIER ENVELOPE DIAGRAM

NORSOK D-010 or NSTA Well Consents Guidance  
barrier envelope schematic



Based on: NORSOK D-010 Well integrity in drilling and well operations  
Source: nstauthority.co.uk / norsok.com/D-010  
This schematic illustrates the well barrier envelope concept in accordance with NORSOK D-010 and UK OSD 2015.

## C 2: Data Confidence Index (DCI)

UKCS well records span 50+ years and multiple operators. The DCI assigns explicit risk weighting to data gaps:

Data Category	Available & Verified	Partial / Estimated	Missing / Unknown
Construction records	Low risk weight	Moderate risk weight	High risk weight
Cement bond logs	Low risk weight	Moderate risk weight	High risk weight
Abandonment certificate	Low risk weight	Moderate risk weight	High risk weight
Casing inspection log	Low risk weight	Moderate risk weight	High risk weight

**UKCS context:** NSTA's Well Operations and Notifications System (WONS) holds operator-submitted data, but older wells pre-date digital records. Operator M&A activity can sometimes fragment record continuity. A high DCI score on missing data must trigger elevated risk classification.

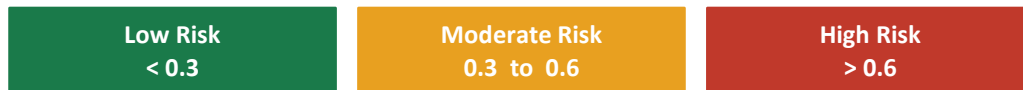
**DCI Score → feeds directly into the Traffic-Light System as an uncertainty penalty on overall well risk classification**

# Well Screening & CCS Site Selection

## Well Screening

- Objective:** Identify and evaluate legacy wells for potential reuse in CO<sub>2</sub> or H<sub>2</sub> storage projects
- Data:** Well datasets sourced from UKCS
- Criteria:** Well age · type · deviation · cement condition · abandonment method · architecture

### Risk Scoring Framework



### Risk Scoring Criteria (Sample)

Criterion	Description	Score
Well Age	Unknown / pre-1975 / 1975-1985 / 1986-1997 / post-1997	5→1
Cement Top	Unknown / Extremely low / Low / Moderate / Above surface casing	5→1

Scores aggregated into composite risk index (0 to 5 scale)

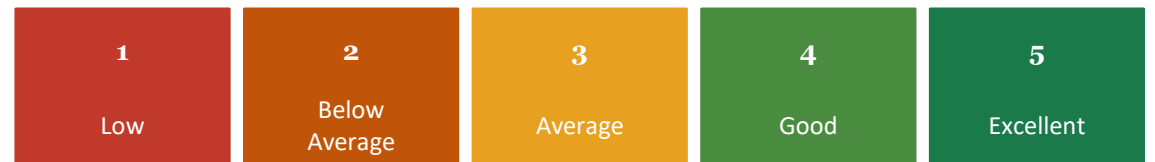
## CCS/UHS Site Selection

- Objective:** Determine the most promising offshore CO<sub>2</sub> or H<sub>2</sub> storage site
- Data:** Field datasets from UKCS (NNS · CNS · SNS)
- Criteria:** Beneficial: storage capacity, leakage risks, proximity to shore | Non-beneficial: development cost

### Field Ranking Method — TOPSIS



### Five-Point Scoring Scale



### Criteria Categories



TOPSIS ranks NNS · CNS · SNS fields by composite closeness coefficient

# C 3: Re-pressurisation Sensitivity Analysis

## Basin-scale geological screening — 4 key factors

### Fault Density

High fault density elevates seismic risk from injection and creates preferential fluid migration pathways – H<sub>2</sub> diffuses orders of magnitude faster than CH<sub>4</sub> along fractures (Zheng et al., 2025)

### Shallow Gas Occurrence

Shallow gas increases blowout risk during well intervention; particularly relevant for North Sea legacy wells where 'super-emitter' wells have been identified in the past (Böttner et al., 2020; Vielstädte et al., 2017)

### Caprock Strength

Caprock permeability and mechanical strength determine long-term containment; critical for CCS sites where CO<sub>2</sub> must be stored for 1,000+ years

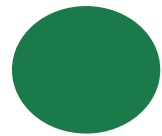
### Historical P-T Cycles

Prior pressure and/or temperature fluctuations which damage cement microstructure; wells near depleted reservoirs show higher sustained casing pressure rates (Ibukun et al., 2024)

**Four geological factors: fault density, shallow gas, caprock strength, and P-T history – collectively determine whether a legacy well is safe to repurpose**

# C 4: Traffic Decision System

Combined DCI Score + Barrier Assessment + Sensitivity Analysis → Structured Action

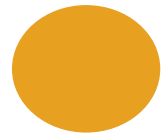


**GREEN**

→ MONITOR

**Criteria:** Both barriers verified · High data confidence · Low re-pressurisation sensitivity

**Action:** Routine surveillance programme · Annual integrity verification · Baseline monitoring



**AMBER**

→ REMEDIATE

**Criteria:** Single barrier concern **OR** moderate DCI score **OR** intermediate geological sensitivity

**Action:** Targeted cement squeeze / repair · Enhanced logging campaign · Increased monitoring frequency



**RED**

→ INTERVENE

**Criteria:** Both barriers compromised **OR** very low DCI score **OR** high geological sensitivity (fault proximity, shallow gas)

**Action:** Full well workover or P&A · Regulatory notification · Exclusion from CCS/UHS repurposing scope

This framework mirrors risk-based methodologies in NORSOK D-010, API RP 100 (CCS), and emerging UHS regulatory guidance

# UK Regulatory Alignment & Sustainability

<b>NSTA Well Decommissioning Strategy</b>	Targets 300 wells P&A per year; backlog of 500+ wells past target dates; operator league table forthcoming	UK / UKCS
<b>NORSOK D-010 Revision 5</b>	Two-barrier philosophy for well integrity across entire lifecycle – basis of Component 1 of proposed framework	Norway / International
<b>UK OSD Regulations 2015</b>	Offshore Safety Directive: operators must be formally appointed; all well operations require NSTA consent via WONS	UK
<b>NSTA Wells Consents Guidance</b>	Governs suspension (max 2 to 5 yrs), abandonment strategy, and P&A standards for UKCS wells	UK
<b>EU CCS Directive (UK-retained)</b>	Long-term CO <sub>2</sub> storage safety, 30+ yr post-closure monitoring required – directly relevant to CCS licence wells	UK (retained EU law)

**Commercial reality:** NSTA estimates operators will commit £27 bn to decommissioning (2023 to 2032). Well P&A alone accounts for ~50% of total decommissioning spend. A risk-based approach avoids costly, unplanned interventions and protects the UKCS supply chain.

# Key Takeaways

**1**

## The UKCS P&A backlog is a systemic integrity risk

A real risk potential of unmanaged integrity deterioration – particularly in wells now adjacent to CCS and UHS licence areas

**2**

## A structured, risk-based framework enables smarter prioritisation

Combining two-barrier evaluation, a data confidence index, UKCS-specific geological screening, and a traffic-light system allows operators to triage the backlog efficiently – directing scarce rig capacity where risk is highest

**3**

## Acting now protects the UK's low-carbon subsurface investment

The UK government has committed £21.7bn to CCS. Legacy well integrity failures in the same basins could undermine containment credibility, expose operators to NSTA enforcement, and jeopardise Net Zero milestones

The North Sea built the UK's energy security. Responsible stewardship of its legacy will define the UK's Net Zero future.